

DOCKET SHE CARE COMBINAL

AKE MINNETONKA COMMUNICATIONS COMMISSION

4071 SUNSET DRIVE • P.O. BOX 385 • SPRING PARK, MN 55384-0385 • 952. 471-7125 • FAX 952. 471-9151

### Before the **Federal Communications Commission** Washington, DC 20554

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FEB 1 3 2006

FCC - MAILROOM

MB Docket No. 05-311

DEEPHAVEN

**EXCELSIOR** 

In the Matter of

Implementation of Section 621(a)(1) of

**GREENWOOD** 

the Cable Communications Policy Act of 1984

as amended by the Cable Television Consumer

INDEPENDENCE

Protection and Competition Act of 1992

LONG LAKE

LORETTO

**MEDINA** 

Comments of The Lake Minnetonka Communications Commission a Joint

Powers Agreement of 17 Minnesota cities, Deephaven, Excelsior,

Greenwood, Independence, Long Lake, Loretto, Maple Plain, Medina,

Minnetonka Beach, Minnetrista, Orono, St. Bonifacius, Shorewood, Spring

Park, Tonka Bay, Victoria and Woodland.

MINNETONKA

**BEACH** 

**MINNETRISTA** 

These Comments are filed by The Lake Minnetonka Communications

Commission in support of the comments filed by the National Association of

Telecommunications Officers and Advisors ("NATOA"), the Alliance for

Community Media ("Alliance"), and other national organizations

ORONO representing local government interests. The 17 member cities of The Lake

Minnetonka Communications Commission believe that local governments

can issue and appropriate local franchises for new entrants into the video

services field on a timely basis. We wish to inform the Commission about the

benefits of cable franchising and the Public, Educational and Government

Access ("PEG") services in our community.

SPRING PARK

SHOREWOOD

ST. BONIFACIUS

**Cable Franchising in Our Community** 

TONKA BAY

**Community Information** 

VICTORIA

WOODLAND

The Lake Minnetonka Communications Commission is a Joint Powers

Agreement of 17 cities. Our franchised cable provider is Mediacom LLC.

Our community has negotiated cable franchises since 1983.

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#### **Our Current Franchise**

Our current (renewed) franchise began on September 22, 1998 and expires on September 22, 2013.

Our franchise requires the cable operator to pay a franchise fee to the Lake Minnetonka Communications Commission in the amount of 5% of the cable operator's gross revenues. The revenues for franchise fee purposes are calculated based on the gross revenues of the operator, in accordance with the Federal Cable Act.

Our franchise requires the cable operator to provide the following capacity for public, educational and governmental ("PEG") access channels on the cable system. We currently have 2 channels devoted to government programming, 2 channels devoted to educational programming and 1 channel devoted to public access programming.

The franchise requires that PEG channels be supported in the following ways by the cable operator. The operator collects from subscribers a PEG fee of Fifty Cents (\$.50) per month per subscriber for the support of PEG programming. The PEG fees are used for the purchase of production equipment to videotape city council, city planning and fire district meetings as well as for community programming from non-profit organizations and individual residents. The cable company also provided an initial capital expenditure for production equipment in 1983.

Our franchise contains the following institutional network ("I-Net") requirements: The cable company shall reserve capacity equivalent to four fibers for future non-commercial use by institutions within the LMCC franchise area at a cost determined by a specified formula.

The cable incumbent also provides cable free of charge to our member city halls and to other government public works buildings and schools.

#### PEG Access Services

The Lake Minnetonka Communications Commission has provided access services in our community for twenty-three (23) years. The number of access channels we operate is five (5). In our most recently completed fiscal year, The Lake Minnetonka Communications Commission provided 870 hours of new original local programming to the cable subscribers. The community used our equipment and facility 1358 times for 5913 hours of use. Below are the highlights of our services to the community:

- \* Streaming video from our Government Channel 8 accessed through our www.lmcc-tv.org WEB site for viewing on the internet.
- \* Archiving of city council meetings (13 cities), Lake Minnetonka Conservation District meetings, LMCC meetings and other special meetings for "VOD" on our website.
- \* Gavel-to-gavel production of government meetings for 13 communities including city council meetings, some planning and fire district meetings, the Communications Commission meetings and the Lake Minnetonka Conservation District Meetings. The LMCC provides the production equipment and a contracted video producer for these meetings.
- \* Dedicated channel capacity (5 channels) for Government, Educational and Public Access Programming.
- \* Master control function for all playback of government and community programming on the channels with program schedules on the WEB, on the channels and in the newspapers.
- \* Video bulletin board with text and graphics for community announcements for 17 communities.
- \* Provide a fully-equipped television production studio, two digital editing suites, field equipment and remote van for the production of PEG programming by staff and certified (have completed workshops) community residents.
- \* Collaborative community/staff-produced television programming for non-profit community organizations such as senior citizens, health groups, environmental groups, chambers of commerce, people with disabilities, League of Women Voters, etc. (Attachment A)
- \* Capability for live telethons and other live programming. Have collaborated on telethons to raise \$60,000 plus dollars for senior citizens and disability (Westonka MDA) funding needs.
- \* Staff-produced community monthly news program "Lakeside News 12" with news of the 17 communities. Also regularly produced staff programs with our city administrators ("Tonka Report") and state legislators ("Capital Update").

- \* Videotaped and aired town hall meetings with Congressional Representative, Jim Ramstad. (Attachment B)
- \* On-location van productions of local youth/highschool sports, concerts, community events and festivals.
- \* Television production workshops for local residents.
- \* Support to local schools in the implementation of equipment for videotaping school board meetings and other school programming. The LMCC has aired board meetings for 3 school districts.
- \* Technical design, installation and maintenance support to cities and schools.
- \* Local political coverage of elections and candidate debates.
- \* Site for college and technical school internships.
- \* Newsletter and WEB site promotion and distribution of information.
- \* Cable company rents studio facility to produce programming to inform residents of local cable information and services.

#### The Franchising Process

In 1983, fourteen (14) cities worked together to issue a cable franchise for the cable company by forming a Joint Powers entity. Since then three more communities have joined the Lake Minnetonka Communications Commission. This allowed the company to quickly obtain franchises in these communities so as to be able to serve a large region.

Under the law, a cable franchise functions as a contract between the local government (operating as the local franchising authority) and the cable operator. Like other contracts, its terms are negotiated. Under the Federal Cable Act it is the statutory obligation of the local government to determine the community's cable-related needs and interests and to ensure that these are addressed in the franchising process - to the extent that is economically feasible. However derived (whether requested by the local government or offered by the cable operator), once the franchise is approved by both parties the provisions in the franchise agreement function as contractual obligations upon both parties.

### **Competitive Cable Systems**

The Lake Minnetonka Communications Commission was approached once on April 18, 2000 by Wide Open West, a competitive provider, to express interest in building another cable plant. They requested the city members of the Commission provide them with the numbers of single family homes, multi-dwelling units and the number of residential street miles with each city. The LMCC cities did provide this information to Wide Open West. The company chose not to enter into any formal discussions as they did not feel that this area could support two cable systems.

The LMCC also was defeated in an Effective Competition Petition to the FCC. The incumbent provider was awarded Effective Competition status as the information they provided was deemed by the FCC to prove that the company had Effective Competition from satellite services.

The Lake Minnetonka Communications Commission has formed a committee to investigate the feasibility of wireless internet. The committee attended the NATOA 2005 Conferences covering wireless internet and visited the City of Chaska, Minnesota who is providing municipal wireless internet. The LMCC also attained a bid from a wireless consultant to provide a study of wireless feasibility in the area. On January 12, 2006 the Commission held a meeting for all city administrators and mayors to listen to presentations by the City of Minneapolis and the City of St. Louis Park describe their plans to provide wireless internet to their residents. The Commission has mailed a survey to all attendees to determine a next step in the provision of wireless internet to it seventeen member city residents. The Commission also invited the neighboring cities of Wayzata, Chanhassen, Mound and Waconia as well as the incumbent cable provider to the wireless internet meeting. The Commission would welcome participation by these neighboring cities to expand wireless internet to a broader area. The cable company is not now available to many of our residents because of its semirural nature. The LMCC believes wireless internet provided by the cities or by a wireless internet provider would help to close the digital divide.

The Lake Minnetonka Communications Commission also invited the Lake Area Emergency Management group, which has an almost identical footprint to the LMCC 17 communities, to a meeting on January 24, 2006 to discuss possible collaboration on the implementation of wireless internet and emergency management functions. The LMCC plans to investigate various government grants to facilitate emergency communications using the LMCC Community Television facility and our "live to channel" functions and possible wireless internet capabilities in the future.

#### **Conclusions**

This NPRM is only looking retrospectively at one aspect of the franchising process. The LMCC believes that the Commission must look to the future of the public's interest in telecommunication's services. The existing franchising process has provided a basis for public interest services appropriately tailored to each communities' local needs. We believe that those services such as PEG should be required of all broadband telecommunications providers.

The local cable franchising process has functioned well in the Lake Minnetonka Communications Commission seventeen (17) member cities. As the above information indicates, we are experienced at working with cable providers, the local franchising authority, and community interests to both see that the needs of the local community are met and to ensure that the practical business needs of cable providers are taken into account.

Local cable franchising ensures that local cable operators are allowed access to the rights of way in a fair and evenhanded manner, that other users of the rights of way are not unduly inconvenienced, and that uses of the rights of way, including maintenance and upgrade of facilities, are undertaken in a manner which is in accordance with local requirements. Local cable franchising also ensures that our local communities' specific needs are met and that local customers are protected.

Local franchises can also ensure that the cable operator provides the PEG Access services which are responsive to the local community needs as determined through community needs assessments and the local knowledge of educators, local elected officials and local nonprofit organizations. This is a critical tool in community development and dissemination of local government and educational information.

Local franchises thus provide a means for local government to appropriately oversee the operations of cable service providers in the public interest, and to ensure compliance with applicable laws. There is no need to create a new Federal bureaucracy in Washington to handle matters of primarily local interest.

Local Franchises allow each community, including ours, to have a voice in how local cable systems will be implemented and what features (such as PEG access, institutional networks or local emergency alerts, etc.) will be

## **LMCC** partners/Area Non Profit Organizations:

## Area Chambers:

Excelsior Chamber of Commerce (Excelsior, MN)
Lake Minnetonka Chamber of Commerce (Minnetonka Beach, Minnetrista, Mound, Orono, St. Bonifacius, Spring Park)
Long Lake Chamber of Commerce (Long Lake, MN)
Northwest Suburban Chamber of Commerce (Independence, Loretto, Medina)

### Senior Community Services:

Gillespie Senior Center (Mound, MN) Southshore Center (Shorewood, MN) Tamarack Center (Long Lake, MN)

### Other Area Non Profits:

Freshwater Church (St. Bonifacius, MN)

Greater West Metro Humane Society (Orono, MN)

Intercongregation Communities Association Food Shelf (Excelsior, MN)

Lake Minnetonka Association (Excelsior, MN)

Lake Minnetonka Conservation District (Deephaven, MN)

Minnehaha Creek Watershed District (Deephaven, MN)

Minnetonka Center for the Arts (Wayzata, MN)

Minnetonka Community Education (Minnetonka, MN)

Northwest Tonka Lions (Shorewood, MN)

Presbyterian Homes (Spring Park, MN)

Our Savior Lutheran Church (Excelsior, MN)

VFW Post 5113 (Mound, MN)

VFW Post 5919 (Excelsior, MN)

Western Communities Action Network (Mound, MN)

Westonka Community Center (Mound, MN)

Westonka Food Shelf (Mound, MN)

Westonka Historical Society (Mound, MN)

(Attachment A)

# JIM RAMSTAD THIRD DISTRICT, MINNESOTA

WAYS AND MEANS COMMITTEE

TRADE SUBCOMMITTEE

**HEALTH SUBCOMMITTEE** 



# Congress of the United States House of Representatives Washington, DC 20515–2303

WASHINGTON OFFICE: 103 CANNON HOUSE OFFICE BUILDING WASHINGTON, DC 20515 (202) 225–2871

DISTRICT OFFICE.

1809 PLYMOUTH ROAD SOUTH, #300
MINNETONKA, MN 55305

(952) 738–8200

mn03@mail.house.gov www.house.gov/remstad

August 28, 2001

John Peterson
Assistant Studio Manager
Lake Minnetonka Communications Commission
4071 Sunset Drive
P.O. Box 385
Spring Park, Minnesota 55384

Dear John:

Many thanks for all your hard work in covering my 'Town Meeting' in Orono on August 8<sup>th</sup> for the viewers in the Lake Minnetonka Communications Commission area!

John, your dedication and great technical skill allowed residents of the area who were unable to attend to hear from their elected representative in Washington about issues of importance currently before Congress.

I deeply appreciate your dedication in coming out on a nice summer evening to perform this public service.

Thanks again, John, and please let me know if I can ever be helpful in any way to you or your family.

Singerely,

JIM RAMSTAD
Member of Congress

JR:lo

(Attachment B)